

Message Text

CONFIDENTIAL

PAGE 01 BELGRA 00542 241716Z
ACTION SS-15

INFO OCT-02 EUR-12 ISO-00 SSO-00 NSCE-00 /028 W
-----120513 241720Z /50

O 241642Z JAN 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 4668

C O N F I D E N T I A L BELGRADE 542

FOR: DEPUTY SECRETARY CHRISTOPHER
ASSISTANT SECRETARY VEST
WHITE HOUSE

E. O. 11652: GDS
TAGS: CSCE, OCON
SUBJ: PLAN TO PUT FORWARD U.S. VERSION OF WESTERN SYNTHESIS

IN VIEW OF SOVIET PROPOSAL ON SHORT ANODYNE CON-
CLUDING DOCUMENT, I PROPOSE TO PUT FORWARD U.S. VERSION
OF WESTERN SYNTHESIS IN PLENARY SESSION FRIDAY,
JANUARY 27. OUR ALLIES ARE HESITANT ABOUT THIS INITIATIVE
AND WILL PROBABLY NOT COSPONSOR THE DOCUMENT. MY
JUDGMENT IS THAT SUCH A MOVE IS NECESSARY AND APPROPRIATE
TO THE STATE OF PLAY AT THE BELGRADE MEETING.

U.S. PROPOSAL WILL BE SLIGHTLY TOUGHER THAN THE
COMBINATION OF NEUTRAL AND ALLIED SYNTHESSES AND WILL
THEREFORE HELP CREATE A MIDDLE GROUND FOR THE NEUTRALS
TO OCCUPY DURING THE NEGOTIATING PROCESS AS WELL AS
STRENGTHENING THE OVERALL ALLIED BARGAINING POSITION.

I HAVE ASKED THE OPINION OF THE LEADING NEUTRALS,
SWITZERLAND, SWEDEN, AUSTRIA, AND FINLAND WHETHER OUR
TABLING SUCH A PROPOSAL WILL AID OR HINDER THEIR MEDIATORY
ROLE. WITH SOME RESERVATIONS, THEY INDICATE IT WILL HELP.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 00542 241716Z

I BELIEVE IT IS IMPORTANT FOR THE UNITED STATES TO
SPONSOR SUCH A COMPREHENSIVE DOCUMENT FOR THE ABOVE REASON
AND ALSO IN ORDER TO COUNTERBALANCE THE SOVIET PROPOSAL
AND TO ENABLE US TO DEMONSTRATE BY CONCRETE EVIDENCE TO
THE PRESS, THE PUBLIC AND THE CONGRESS WHAT OUR ACTUAL
POSITION IS DURING THE NEGOTIATING PHASE OF THIS MEETING.
OUR DOCUMENT WILL ACCURATELY REFLECT THE REVIEW PROCESS

WHICH TOOK PLACE LAST FALL AS WELL AS ALL SERIOUS PROPOSALS
PUT FORWARD BY ALL COUNTRIES PRIOR TO THE CHRISTMAS
BREAK. IT CONTRASTS RATHER SHARPLY WITH THE SOVIET VERSION.

I INTEND WITH DEPARTMENT APPROVAL, TO INFORM THE
ALLIES OF OUR DECISION TOMORROW AFTERNOON AT THE NATO
CAUCUS. ALTHOUGH SOME WILL OBJECT, I DO NOT BELIEVE IT
WILL DISTURB THE BASIC ALLIED UNITY THAT WE HAVE PRESERVED
THUS FAR IN BELGRADE.

THE EC NINE CAUCUS HAS AT VARIOUS TIMES MADE IT
EXTREMELY DIFFICULT FOR US TO MAINTAIN THE U.S. POSITION
OF LEADERSHIP TO PRESERVE ALLIED UNITY, AND TO SPEAK
FORTHRIGHTLY FOR U.S. HUMAN RIGHTS CONCERNS. IT IS
OBVIOUS THAT SEVERAL OF OUR ALLIES AND PARTICULARLY THE WEST
GERMANS DO NOT SHARE OUR VIEWS ON HUMAN RIGHTS AND HAVE
BEEN USING THE EC NINE CAUCUS MAJORITY IN THE NATO GROUP
TO SEEK TO RESTRAIN US ON THIS OVERRIDING ISSUE.

I BELIEVE THE COURSE OF ACTION WHICH I PROPOSE TO
TAKE AT THE PLENARY ON FRIDAY IS THE BEST WAY TO PRESERVE
OUR BASIC POSITION ON HUMAN RIGHTS AND TO ATTAIN A DE-
FENSIBLE AS WELL AS APPROPRIATE STANCE DURING THIS
STAGE OF THE BELGRADE MEETING.

I WOULD APPRECIATE A PROMPT RESPONSE INASMUCH AS
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 00542 241716Z

THE NATO CAUCUS WILL MEET AT OUR EMBASSY TOMORROW AT
4 O'CLOCK BELGRADE TIME TO CONSIDER THIS MATTER.
GOLDBERG

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 24 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BELGRA00542
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780035-0805
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780131/aaaaaztw.tel
Line Count: 97
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 5bf024e1-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3727628
Secure: OPEN
Status: NATIVE
Subject: PLAN TO PUT FORWARD U.S. VERSION OF WESTERN SYNTHESIS IN VIEW OF SOVIET PROPOSAL ON SHORT ANODYNE CON-
CLUDING DOCUMENT, I PROPOSE TO PUT FORWARD U. S. VE
TAGS: OCON, CSCE
To: STATE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/5bf024e1-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014